

Health Overview and Scrutiny Committee Briefing East Kent NHS 111 and GP out of hours services January 2018

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Background

Primecare was commissioned in 2016 to provider an integrated NHS 111 and GP out of hours (GP OOH) service across the four east Kent Clinical Commissioning Groups (CCGs) following a competitive procurement process. The aim of the service was to provide a seamless transition for patients between NHS 111 and GP out of hours services. The lead CCG for the contract is NHS Canterbury and Coastal CCG.

Following a planned mobilisation phase, the GP OOH service went live on 28 September 2016 with NHS 111 following shortly afterwards in a phased approach starting from November 2016.

The contract has been closely performance managed on a monthly basis since the service went live. A key part of this process is to monitor the arrangements to ensure that patients are provided with a safe, effective service and that patient experience is reviewed regularly and lessons embedded into the service.

Regular contract management identified some concerns in relation to quality of care. The CCG has been working with Primecare to oversee improvements and support Primecare to make the necessary changes.

Care Quality Commission inspection

The CQC carried out an inspection in May 2017 and the report was published on 3 August. The CQC report identified a number of concerns and the overall rating was inadequate. The provider was placed in special measures. The concerns identified by the CQC replicated concerns that the CCG had already raised with Primecare.

Following the inspection, the CQC took enforcement action against the provider, namely the issuing of three warning notices.

The warning notices covered:

- Safe care and treatment (care and treatment must be provided in a safe way for service users). Primecare had failed to ensure that the risks to the health and care of service users were properly assessed, particularly in respect of reporting, recording and learning from significant events.
- Good governance (systems or processes must be established and operated effectively).
 Primecare demonstrated a lack of key senior staff, used interim staff, staff were not fully

- aware of their roles and responsibilities, the disaster /recovery plan was unclear, and there was an absence of patient feedback.
- Staffing (sufficient numbers of suitably qualified, competent, skilled and experienced
 persons must be deployed). Primecare did not have enough staff to meet the needs of
 patients and there was a lack of induction and mandatory training.

Primecare ratings for each area inspected

Are services safe? Inadequate

Are services effective? Inadequate

Are services caring? Requires improvement

Are services responsive to people's needs? Requires improvement

Are services well-led? Inadequate

The full inspection report can be viewed on the CQC website.

Progress since previous report to the HOSC

The NHS England Quality Oversight Group for Primecare continues to meet regularly to both provide support, hold Primecare to account and to ensure timely action to addresses the concerns raised during the CQC inspection.

Primecare exercised its right to serve an accelerated notice period of three months on 29 September 2017, in accordance with a joint agreement signed by both parties on 30 August 2017. This followed several weeks of intensive support from the CCG to enable the provider to deliver the required service.

The notice period was due to expire on 31 December 2017. However, the CCG took the view that to implement a new service during the holiday period would not be sensible and therefore took the decision to implement a new service on 1 December.

The CCGs have signed an agreement with Integrated Care 24 (IC24), a not for profit social enterprise, to take over the running of the NHS 111 and GP OOH service. IC24 has more than 25 years' experience providing healthcare services, including GP OOH care and NHS 111 services across the east and south of England.

IC24 is completely committed to providing patients with a safe and efficient service and will be working closely with the CCGs and all other healthcare providers across east Kent to ensure they receive a good and safe service.

Current situation

The new contract with IC24 was successfully implemented on 1 December 2017.

To support the ability to implement a safe service within the short time period it was agreed that IC24 GP OOH service would initially not re-open the bases in Deal, Herne Bay and Romney Marsh. However, this will be fully reviewed by the end of February 2018 and will involve representation from patient groups and Healthwatch. The initial meeting is planned on 8 February.

IC24 is an experienced provider of NHS 111 and GP out of hours services. IC24 operates the integrated urgent care service in both Norfolk and South Essex. It also operates the NHS 111 service in North Essex and the out of hours GP led service in West and North Kent, Surrey, Sussex and Northampton. The organisation also provides the nurse-led healthcare at the Sheppey Cluster of prisons. These services cover 6.4million people. In October, 70,322 patients used the 111 service and 49,144 used OOH.

In the last year IC24 has implemented a clinical assessment service in Norfolk and Waveney, has moved to a locality model and has reduced corporate services to move resources to the 'front line'. IC24 has also introduced a raft of 'people focused' initiatives such as a staff forum and a reward and recognition scheme to ensure that staff are consulted on decisions and change within the organisation, and are recognised for their contributions.

Whilst the holiday period has been challenging across all provider the initial performance measures from IC24 are positive with compliance against the required performance measures.

Next Steps

The team will work with IC24 to fully develop the service so that it is in line with the national standards.

This will include:

- Development of the Clinical Advice Service to support care for patients needing support from other agencies such as mental health and pharmacy
- Extension of the professional advice line for care homes to support fast access to advice
- Implementation of direct booking into GP practices where patient requires assessment from GP
- Implementation of MiDos, the national directory for patient services and advice for selfmanagement
- Working towards the national workforce competency framework
- Development of partnerships across all out of hours GP led services such as the GP in A/E project
- The working group will be extended to include patient representation and will be launched at the 8 February meeting.